

**SUBJECT: STATEMENT OF ACCOUNTS 2019/20**

**DIRECTORATE: CHIEF EXECUTIVE**

**LEAD OFFICER: COLLEEN WARREN, FINANCIAL SERVICES MANAGER**

## **1. Purpose of Report**

1.1 To present the Statement of Accounts for the financial year ended 31<sup>st</sup> March 2020, together with a short summary of the key issues reflected in the statutory financial statements, for scrutiny.

## **2. Executive Summary**

2.1 The Statement of Accounts (SOA) for 2019/20 provide a comprehensive picture of the Council's financial circumstances and are compiled to demonstrate probity and stewardship of public funds.

2.2 The Council is statutorily required to publish its Statement of Accounts for 2019/20 with an audit opinion and certificate by no later than 31<sup>st</sup> July 2020. Following the COVID-19 pandemic the statutory dates were amended with publication of the accounts required by 31<sup>st</sup> August and an audit opinion and certificate required by 30<sup>th</sup> November 2020.

2.3 Any further changes required to the Statement of Accounts, arising from the conclusion of the external audit, will be agreed by the Council's Chief Finance Officer and reported back to the Chair of the Audit Committee, and will be included in the Statement of Accounts to be submitted to Executive and Council for final approval.

2.4 The Council must make the Statement of Accounts available for public inspection for 10 working days. Following notification from Mazars, this ran from 1st September until 15<sup>th</sup> September 2020 and the External Auditor was available to answer questions during this period, no questions were however received.

2.5 The Council is also required to provide a documented annual review of the effectiveness of its governance arrangements (Annual Governance Statement), which sits alongside the Statement of Accounts. The overall level of assurance provided in 2019/20 was substantial (green) and is in line with our Code of Corporate Governance. However, there are currently three defined significant issues. In respect of IT Disaster Recovery there is one action outstanding from 2018/19, and this will be regularly reported by management to the Audit Committee. In respect of 2019/20 there were two additional significant issues identified, the Review of the Impact of Coronavirus on the Councils service delivery and embedding new ways of working and Vision 2025 that needs to be re-profiled and communicated to a wider audience in the light of COVID-19.

These will be regularly reported by management to the Audit Committee.

### **3. Background**

3.1 The Accounts and Audit Regulations 2015 require the Statement of Accounts to be certified by the Council's Chief Finance Officer by the 31<sup>st</sup> May 2020 however the Accounts and Audit (Coronavirus) (Amendment) Regulations 2020 amended this date to 31<sup>st</sup> August 2020. The Accounts are then released to be audited by the Council's external auditor, Mazars. After completion of the audit the accounts must be published with the audit opinion and certificate, and before that must have been approved by Full Council, by no later than 31<sup>st</sup> July 2020 however for the 19/20 accounts this date was amended to 30<sup>th</sup> November 2020. The timescales involved with the approval of the Statement of Accounts for 2019/20 are:

a) Report draft accounts to Audit Committee	27 <sup>th</sup> August 2020
b) Report to Audit Committee	17 <sup>th</sup> November 2020
c) Report to the Executive	23 <sup>rd</sup> November 2020
d) Approval by Council	30 <sup>th</sup> November 2020

3.2 In order to ensure that the statutory deadline of 30<sup>th</sup> November 2020 is met Mazars must complete their audit and issue the relevant audit opinion. There were no material changes required to the Statement of Accounts, however a small number of presentation changes have been made following the external audit review, (these are fully reflected in the Statement of Accounts at Appendix B). At the date of preparing this report the majority of audit work was completed but is subject to the satisfactory conclusion of any outstanding work, particularly in relation to the valuation of plant, property and equipment. Mazars will attend the Committee to provide an update on the audit progress and have provided an Audit Progress Report that appears elsewhere on this agenda.

3.3 There is a great deal of technical detail contained in the statutory rigid format of the Accounts that is not always easily understood by the reader unless they are familiar with accounting and audit standards. To assist members in their understanding of the accounts:

- Training has been provided to members
- A short summary of the accounts has been produced at Appendix A
- The remainder of this report sets out a short summary highlighting the key figures in the financial statements.

### **4. Summary of Key Issues in the Financial Statements**

#### **4.1 The Comprehensive Income and Expenditure Statement**

4.1.1 **The Comprehensive Income and Expenditure Statement (CIES)** (SOA page 22) – in line with statutory accounting practice the Comprehensive Income and Expenditure Statement (CIES) shows the Council's actual performance for the year measured in terms of the resources consumed and generated over the last 12 months. It should not be misinterpreted as the financial outturn position of the

Council as this statement contains a number of accounting entries required under International Financial Reporting Standards (IFRS). Regulation allows local authorities to reverse these amounts out of the accounts before determining their outturn position. There is a note to the accounts (Expenditure & Funding Analysis (SOA page 53)) that adjusts the expenditure that is chargeable to general fund and the HRA balances (as per the actual outturn position) to the accounting entries in the CIES under IFRS. To further assist members interpretation of the CIES the table below summarises the reconciliation between the net surplus on the Provision of Services of £6.188m in the CIES to the outturn position of an increase in General Fund Balances of £0.387m as reported in the Financial outturn report (Executive 27<sup>th</sup> July 2020).

	£m	£m
<b>Net (surplus)/deficit on the Provision of Services</b>		<b>(6.188)</b>
<i>Adjust for:</i>		
Depreciation, revaluation losses and gains & impairment of non-current assets	1.328	
Revenue expenditure funded from capital under Statute	(0.479)	
Direct Revenue financing of capital expenditure	0.200	
Gain/loss on the sale of non-current assets	0.766	
Contribution to/from the pensions reserve	(4.973)	
Debt repayment and premiums & discounts on debt	0.997	
Short-term compensated absences	(0.034)	
Contribution to Government's Housing Capital Receipts Pool	(0.729)	
Capital grants & contributions unapplied credited to CI&ES	6.418	
Adjustment for Collection Fund	(0.944)	
Transfer to/from the HRA	3.637	
Transfer to/from Earmarked reserves	(0.357)	
Reduction in HRA Balances	(0.029)	
<b>Total Adjustments</b>		<b>5.801</b>
<b>(Increase)/decrease in General Fund Balances</b>		<b>(0.387)</b>

- 4.1.2 Clearly the most significant issue for Members to be aware of from the Comprehensive Income and Expenditure Statement is how the Council performed financially in 2019/20, in comparison to the revised budget for the year. As previously reported, there was a projected overspend against the General Fund budget of £0.222m at quarter 3, this overspend decreased and the outturn was an overall budget shortfall of £0.167m.

4.1.3 The Housing Revenue Account reported an overspend against the revised budget of £0.081m. Allowing for this adjustment HRA balances were reduced by £0.029m to £0.996m and the HRA Repairs Accounts balance was £0.595m as at 31<sup>st</sup> March 2020.

4.1.4 Further details on these are provided in the Narrative Report in the Statement of Accounts (SOA page 3) and were subject to a separate report to Executive and Performance Scrutiny Committee 8<sup>th</sup> July 2020 and 27<sup>th</sup> July 2020 respectively.

## 4.2 The Balance Sheet (SOA page 23)

4.2.1 **The Balance Sheet** is fundamental to understanding the Council's financial position at the year-end. It shows the Council's balances and reserves, long-term indebtedness, and the non-current and current assets employed in the Council's operations. The key information for members to be aware of in the Balance Sheet as at 31<sup>st</sup> March 2020 are:

4.2.2 **General Balances** – General balances have increased by £0.269m during the year, as analysed below:

Description	Opening Balance £m	Closing Balance £m	Increase/ (Decrease) £m
General Fund balances	1.849	2.236	0.387
HRA balances	1.025	0.996	(0.029)
HRS	0.089	0	(0.089)
<b>Total</b>	<b>2.963</b>	<b>3.232</b>	<b>0.269</b>

4.2.3 **Earmarked Reserves** - in total monies carried forward to pay for specific future commitments (including the insurance fund) have decreased by £0.356m, as analysed below:

Description	Opening Balance £m	Closing Balance £m	Increase/ (Decrease) £m
Other Specific Reserves	11.946	11.590	(0.356)

This is due to a number of contributions to and from earmarked reserves as reported as part of the 2019/20 Provisional outturn to the Executive 27<sup>th</sup> July 2020 and as detailed in Note 10 (Transfers to/ from Earmarked Reserves) in the Statement of Accounts (SOA page 62).

4.2.4 **Liquidity** – a reliable indication of liquidity is the ratio of current assets (excluding inventories) to current liabilities. The Council's current assets (excluding inventories) of £43.616m exceed current liabilities of £27.05m by a ratio of 1.38:1, which represents an increase from the previous year's ratio of 1.2:1. This is due to a decrease in short term borrowing (as per the Council's borrowing strategy).

4.2.5 **Debtors** – debtors have decreased by £1.728m to £11.506m. The increase is largely due to increases in standard rent allowances, collection fund and housing rent debtors as a result of timing differences and accruals accounting.

4.2.6 **Creditors** – have increased by £2.277m to £15.265m. This is mainly due to a Business Rates adjustment account, which absorbs the timing differences between statutory accounting requirements and full accruals accounting.

### 4.3 Cross Cutting Key Issues

4.3.1 There are a number of areas that have significant impacts or are of particular interest that sit both within the Comprehensive Income and Expenditure Statement and the Balance Sheet. To aid members understanding of the Accounts these are summarised below:

4.3.2 **Non-Current Assets** are shown in the Balance Sheet and represent the Council's land, building, heritage, community and intangible assets.

- **The value of non-current assets and assets held for sale in the Balance Sheet has increased by £18.9m (5%) to £418.7m between 31<sup>st</sup> March 2019 and 31<sup>st</sup> March 2020 (see the Balance Sheet and Notes 14, 15 and 16 for further detail). This net increase is the result of a number of factors:**

- **Revaluations** - The Council's Assets are valued on a rolling programme, which ensures each asset is re-valued every 5 years as at the 1<sup>st</sup> April. In addition to this, all assets are reviewed for any material change in their value at the end of each financial year. The results for 2019/20 have seen an **overall increase in value of £19m**, which is the net result of valuation gains and losses across a range of assets.

Accounting rules require that where a balance has not built up on the Revaluation Reserve for an individual asset (a reserve which holds accumulated gains following previous revaluations upwards) then any revaluation losses (downwards revaluation in asset values) must be recognised in the Comprehensive Income and Expenditure Statement (CI&ES) and then reversed out in the Movement in Reserves Statement before it impacts on Council Tax payers. Accounting rules also require that where a revaluation loss previously recognised in the CI&ES on an individual asset is subsequently reversed by an upwards revaluation, then the revaluation gain should be recognised in the Comprehensive Income and Expenditure Statement up to the value of the original revaluation loss. Within the £19m net upwards movements due to revaluation gains and losses in 2019/20, there were:

- **£3.4m of net revaluation gain** required to be charged to Cost of Services in the CIES. This is mainly due to reflecting the social housing value of housing stock (£5.85m).

- **£5m of net upwards revaluations** were reflected in the Revaluation Reserve (shown in Other Comprehensive Income and Expenditure in the CIES). This was mainly due to the upward revaluation (£3m) an increase in the council's land and buildings.
- **Additions - New capital investment in assets belonging to the Council totalled £21.5m.** The main areas of expenditure include £10.768m spent improving Council dwellings including re-roofing, kitchens and landscaping, and the purchase of a number of council dwellings. The other main areas of spend were £6.9m on purchasing investment properties. To pay for this investment, the Council has used £1.8m of capital grants and contributions, £1.5m of capital receipts, £6.8m of the Major Repairs Reserve, £11.8m of unsupported borrowing, and £0.2m of direct revenue financing.
- **Depreciation** – a charge is made to the Comprehensive Income and Expenditure account for depreciation to reflect the use of assets in the provision of services during the year. The value of non-current assets in the Balance Sheet is reduced by an equivalent amount. For General Fund services this charge is reversed out in the Movement in Reserves Statement (MiRS) and replaced with a statutory charge for the repayment of debt. In the HRA under self financing, depreciation is a real charge to the service however, it is set aside in the Major Repairs Reserve for future investment in the housing stock. **In 2019/20 total depreciation was £8.67m** (of which £2.066m was charged for non-HRA dwellings and was replaced in the MiRS with £0.95m for the repayment of debt and £6.6m depreciation was charged to the HRA which is available in the Major Repairs Reserve for future investment).
- **Disposals – assets valued at £2.168m in the Balance Sheet were disposed** of in 2019/20. This included 57 Right to Buy sales of council dwellings.

4.3.3 **Pensions** – the payments made by the Council to the Lincolnshire County Council Pension Fund each year as employer contributions to the scheme and any addition costs relating to pension strain etc are reflected in the financial outturn position of the Council. However, accounting practice requires that in the Statement of Accounts pension costs are shown when the Council is committed to give them, even if the actual giving may be years into the future. This means that:

- The costs of providing retirement benefits to employees are recognised in the accounting period in which the benefits are earned by employees, and the related finance costs and any other changes in value of assets and liabilities are recognised in the accounting periods in which they arise.

- The financial statements reflect the liabilities arising from the Council's retirement obligations.
- The financial statements disclose the cost of providing retirement benefits and related gains, losses, assets and liabilities

Full details are provided in Note 44 to the accounts – Defined Benefit Pension Schemes (*SOA page 101*). The impact of these accounting requirements in the core financial statements are:

- **Comprehensive Income & Expenditure Statement (CIES)** - The cost of retirement benefits in the CIES is shown as an actuarial estimate of £4.973m reflecting the retirement benefits earned during 2019/20 and to be funded in the future. This includes £6.844m current service costs and a net interest cost on the defined benefit obligations of £2.451m. This net cost is reversed out in the Movement in Reserves Statement (MiRS) and is replaced by the actual amount charged for pension contributions in the year of £4.323m.
- **Balance Sheet** – The Pension Reserve shows the underlying commitments that the Council has in the long term to pay retirement benefits based on an assessment by the pension schemes actuary. The balance on the Pensions Reserve is the net position of the scheme's liabilities and assets. During 2019/20 the net liability has decreased by £18.7m to £81.989m. The actuarial assumptions are detailed in note 44 to the accounts 'Defined benefit pension scheme'.

It is important for members to be aware that the statutory arrangements for funding the remaining liability of £81.989m means that this deficit will be made good by the increased level of annual employer contributions payable to the Pension Fund over the remaining estimated average working life of our employees in the Pension Scheme. The financial position of the Council remains healthy.

4.3.4 **Officer remuneration** – note 35 to the accounts (*SOA page 92*) details senior staff salaries and the number of employees receiving more than £50k remuneration during the year (this includes receipt of any redundancy payments). Also detailed within the note is the redundancy/pension/payment in lieu costs paid in year, in line with Executive approvals of service review business cases and the Council's redundancy policy.

4.3.5 **Borrowing** – the Council takes borrowing to fund capital expenditure. It also occasionally takes short term borrowing for cash flow purposes.

- Between 31<sup>st</sup> March 2019 and 31<sup>st</sup> March 2020, the Council's total borrowing increased to £120.1m (excluding accrued interest which is shown in the Balance Sheet under short-term borrowing as at 31<sup>st</sup> March 2019).
- The total borrowing can be split between short term borrowing

(payable within 12 months) of £9.7m and long term borrowing of £110.4m.

- The average rate of interest payable on borrowing was 3.62% which is a slight increase on 2018/19 (3.24%) and due to the new longer-term loans taken being.
- The Comprehensive Income and Expenditure Statement for 2019/20 includes £3.9m interest payable on borrowing (excluding leases) of which £1.5m relates to the General Fund and £2.4m to the HRA.

The maturity profile of the outstanding borrowing as at 31<sup>st</sup> March 2020 is as follows:

Within	£m	% of Total Debt
1 year	9.7	8.08%
1 – 2 years	2.7	2.25%
2 – 5 years	2.7	2.25%
5 -10 years	5	4.16%
10 years and over	100	83.26%
<b>Total</b>	<b>120.1</b>	<b>100.00%</b>

4.3.6 **Investments** – in line with its Treasury Management Strategy, the Council invests surplus cash on the money markets, typically for periods less than one year to approved organisations, although core cash balances may be invested for periods over 1 year if interest rates and market conditions are favourable.

- As at 31<sup>st</sup> March 2020, total investments had increased by £1.35m from £29.2m to £30.55m compared to the previous year end.
- Average investment balances during 2019/20 were £28.8m, compared to £22.3m in 2018/19.
- The average interest rate received on investments in 2019/20 was 0.84% (a small increase of 0.06% on the average rate achieved in 2018/19), which was 0.31% above the target 7-day LIBID rate.

## 5. Strategic Priorities

5.1 The Council's Statement of Accounts are a financial summary of the Council's activities in support of its Vision 2020 and Strategic Priorities during the financial year 2019/20.

5.2 Communication - The draft Statement of Accounts is available on the Council's website and the period of public inspection has been advertised. The completion of the audit of the Council's Statement of Accounts will be published on the Council website by 30<sup>th</sup> November 2020. The Statement of Accounts will also be made available on the website with a summary version of the accounts published in the Council's Annual Report.



## 6. Organisational Impacts

- 6.1 Finance - The financial implications are contained throughout this report.
- 6.2 Legal - In accordance with the Accounts and Audit (Coronavirus) (Amendment) Regulations 2020 the Statement of Accounts must be approved and published by the Council, together with the audit opinion and certificate, by the 30<sup>th</sup> November 2020.

## 7. Risk Implications

- 7.1 There are no direct risk implications arising as a result of this report.

## 8. Recommendation

- 8.1 The Executive are invited to scrutinise the Statement of Accounts and make any comments to full Council on 30<sup>th</sup> November 2020.

**Key Decision** No

**Key Decision Reference No.** N/A

**Do the Exempt Information Categories Apply** No

**Call in and Urgency:** Is the decision one to which Rule 15 of the Scrutiny Procedure Rules apply? No

**Does the report contain Appendices?** Yes

**List of Background Papers:** Medium Term Financial Strategy 2019-2024  
Financial Performance - Outturn 2019/20

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